

Audit



Report

OFFICE OF THE INSPECTOR GENERAL

DEFENSE BASE REALIGNMENT AND CLOSURE
BUDGET DATA FOR THE REALIGNMENT OF
RICKENBACKER AIR NATIONAL GUARD BASE, OHIO

Report No. 96-126

May 21, 1996

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Department of Defense

AOI00-03-0608

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Acronyms

BRAC
MILCON

Base Realignment and Closure
Military Construction



INSPECTOR GENERAL
DEPARTMENT OF DEFENSE
400 ARMY NAVY DRIVE
ARLINGTON, VIRGINIA 22202-2884



May 21, 1996

MEMORANDUM FOR UNDER SECRETARY OF DEFENSE (COMPTROLLER)
CHIEF, NATIONAL GUARD BUREAU

SUBJECT: Audit Report on Defense Base Realignment and Closure Budget Data for the Realignment of Rickenbacker Air National Guard Base, Ohio (Report No. 96-126)

We are providing this audit report for review and comment. This report is one in a series of reports about FY 1997 Defense base realignment and closure military construction costs. We considered management comments on a draft of this report in preparing the final report.

DoD Directive 7650.3 requires that all recommendations and potential monetary benefits be resolved promptly. The Under Secretary of Defense (Comptroller) comments were responsive and further comments are not necessary. The Air Force comments were partially responsive. As a result, we deleted draft Recommendations 1.a. through 1.c. and 2.a. through 2.c. and accordingly renumbered our recommendations in this final report. We request that the Air Force provide additional comments for final Recommendations 2.a. and 2.b. by July 22, 1996.

We appreciate the courtesies extended to the audit staff. Questions on the audit should be directed to Mr. Terry L. McKinney, Audit Program Director, at (703) 604-9288 (DSN 664-9288) or Mr. Bruce A. Burton, Audit Project Manager, at (703) 604-9282 (DSN 664-9282). Appendix F lists the distribution of this report. The audit team members are listed inside the back cover.

Robert J. Lieberman
Assistant Inspector General
for Auditing

Office of the Inspector General, DoD

Report No. 96-126
(Project No. 6CG-5001.19)

May 21, 1996

Defense Base Realignment and Closure Budget Data for the Realignment of Rickenbacker Air National Guard Base, Ohio

Executive Summary

Introduction. This report is one in a series of reports about FY 1997 Defense base realignment and closure military construction costs. Public Law 102-190, "National Defense Authorization Act for Fiscal Years 1992 and 1993," December 5, 1991, directs the Secretary of Defense to ensure that the amount of the authorization that DoD requested for each military construction project associated with Defense base realignment and closure does not exceed the original estimated cost provided to the Commission on Defense Base Closure and Realignment (the Commission). If the requested budget amounts exceed the original project cost estimates provided to the Commission, the Secretary of Defense is required to explain to Congress the reasons for the differences. The Office of the Inspector General, DoD, is required to review each Defense base realignment and closure military construction project for which a significant difference exists from the original cost estimate and to provide the results of the review to the congressional Defense committees. Our audits include all projects valued at more than \$1 million.

Audit Objectives. The overall audit objective was to determine the accuracy of Defense base realignment and closure military construction budget data. This report provides the results of the audit of the five projects, valued at \$14.7 million, for the realignment of Rickenbacker Air National Guard Base, Ohio.

Audit Results. Defense base realignment and closure military construction budget data for four of the five projects associated with the realignment of Rickenbacker Air National Guard Base were not accurate at the time of our audit. However, just before the issuance of our draft report, the Air Force revised and resubmitted the DD Forms 1391. As a result, the data for three of the four projects are now accurate. We still were unable to validate the requirements and estimated costs of \$9 million for one of the projects.

See Part I for a discussion of the audit results. See Appendix D for a summary of invalid and partially valid requirements for the project we reviewed.

Summary of Recommendations. We recommend that the Under Secretary of Defense (Comptroller) place project NLZG939729, "Jet Fuel Storage/Distribution Complex," on administrative withhold until the Air National Guard submits a revised DD Form 1391.

We also recommend that the Commander, Air National Guard Readiness Center, conduct an economic analysis, revise the budget estimates, and submit a revised DD Form 1391 with adequate supporting documentation for project NLZG939729. The revised DD Form 1391 should reflect the results of the economic analysis to be performed by an architect and engineering firm.

Management Comments. The Under Secretary of Defense (Comptroller) concurred with the findings and recommendations, but felt it premature to take action at this time. If the issues are not resolved by the start of FY 1997, the Under Secretary of Defense (Comptroller) will place funds associated with them on administrative withhold. The Air Force concurred with our recommendations, stating that our audit proposals for new DD Forms 1391 had already been implemented, and there must have been a breakdown in communications. The Air Force stated that the projects were valid as designed and funding should remain intact. A summary of management comments is in Part I, and the complete text of management comments is in Part III of the report.

Audit Response. The Under Secretary of Defense (Comptroller) comments were responsive and the Air Force comments were partially responsive. As a result of new DD Forms 1391 submitted by the Air Force just before the issuance of our draft report, recommendations have been revised to delete reference to projects NLZG939686, NLZG939687, and NLZG939700. Project NLZG939729 remains unresolved. The Air Force did not comment on the recommendation to include in its revised DD Form 1391 an architect and engineering firm economic analysis for project NLZG939729, "Jet Fuel Storage/Distribution Complex." Additional comments are requested from the Air Force by July 22, 1996.

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Part I - Audit Results

Audit Background

The Office of the Inspector General, DoD, is performing various audits of the Defense base realignment and closure (BRAC) process. This report is one in a series of reports about FY 1997 BRAC military construction (MILCON) costs. For additional information on the BRAC process and the overall scope of the audit of BRAC MILCON costs, see Appendix C. See Appendix D for a summary of invalid and partially valid requirements for the projects we reviewed.

Inspector General, DoD, Report No. 95-226, "Defense Base Realignment and Closure Budget Data for the Realignment of Rickenbacker Air National Guard Base, Ohio," June 8, 1995, states that the Air National Guard did not adequately support the requirements and costs associated with five BRAC MILCON projects included in the Air Force FY 1995 budget submission. The report recommended that the Air National Guard revise and resubmit DD Forms 1391, "FY 1997 Military Construction Project Data," for the five projects with adequate supporting documentation for the requirements and costs. The report also recommended that the Air National Guard include a 5-percent contingency rate factor on the revised DD Forms 1391. We examined the new estimates as part of the audit of FY 1997 BRAC budget data.

Audit Objectives

The overall audit objective was to determine the accuracy of BRAC MILCON budget data. The specific objectives were to determine whether the proposed projects were valid BRAC requirements, whether the decision for MILCON was supported with required documentation including an economic analysis, and whether the economic analysis considered existing facilities. Another objective was to assess the adequacy of the management control program as it applied to the overall audit objective.

This report provides the results of the audit of five BRAC MILCON projects, valued at \$14.7 million, for the realignment of Air National Guard units at Rickenbacker Air National Guard Base. The following table describes the projects that this audit reviewed.

| BRAC MILCON Projects Reviewed | | | |
|--------------------------------------|-------------------------|---|---------------------------------------|
| <u>Project Number</u> | <u>Project Location</u> | <u>Description</u> | <u>DD Form 1391 Amount (millions)</u> |
| NLZG939686 | Rickenbacker ANGB* | Alter Buildings 885/888 for Maintenance | \$2.0 |
| NLZG939687 | Rickenbacker ANGB | Alter Support Shops | \$1.9 |
| NLZG939690 | Rickenbacker ANGB | Alter Fencing/Utilities | .6 |
| NLZG939700 | Rickenbacker ANGB | Alter Fuel Systems Maintenance Dock | 1.2 |
| NLZG939729 | Rickenbacker ANGB | Jet Fuel Storage/Distribution Complex | <u>9.0</u> |
| Total | | | \$14.7 |
| *Air National Guard Base. | | | |

See Appendix A for a discussion of the scope and methodology and Appendix B for a summary of prior coverage related to the audit objectives. The management control program objective will be discussed in a summary report on FY 1997 BRAC MILCON budget data.

Defense Base Realignment and Closure Military Construction Requirements and Costs

BRAC MILCON budget data for four of five projects associated with the realignment of the Air National Guard units at Rickenbacker Air National Guard Base were not accurate at the time of our audit. However, just before the issuance of our draft report, the Air Force revised and resubmitted the DD Forms 1391. As a result, BRAC MILCON budget data for three of the four projects are now accurate while one project remains inaccurate. That situation occurred because the Air National Guard planning officials did not adequately support or document the requirements and costs associated with the one MILCON project, as recommended in Inspector General, DoD, Report No. 95-226. They also did not comply with that report's recommendation to perform an economic analysis on the project even though they agreed to do the analysis. As a result, we were unable to validate the requirements and estimated costs of \$9 million for the one project.

Adequacy of Justification and Supporting Documentation

DD Form 1391 Cost Estimates. BRAC MILCON budget data were not accurate during our audit for four projects. Air National Guard officials:

- o did not adequately document the requirements and costs for two BRAC MILCON projects associated with the Rickenbacker Air National Guard Base realignment,

- o included an invalid BRAC MILCON requirement in another project, and

- o used too high a contingency rate factor in the fourth project.

However, the Air Force acted on our prior report recommendations, and just before the issuance of our draft report, the Air Force revised and resubmitted DD Forms 1391 for three of the four projects. As a result, we were able to validate the three revised DD Forms 1391. The fourth project still lacked adequate supporting documentation. Therefore, we were unable to validate the requirements and costs associated with project NLZG939729, "Jet Fuel Storage/Distribution Complex."

Supporting Documentation. Our review of the four projects showed that one project continues to include inadequate support and documentation for the requirements and costs on the DD Form 1391. Inspector General, DoD, Report No. 95-226, "Defense Base Realignment and Closure Budget Data for the Realignment of Rickenbacker Air National Guard Base, Ohio," June 8, 1995,

Defense Base Realignment and Closure Military Construction Requirements and Costs

recommended that the Air National Guard suspend funding for project NLZG939729 until the requirements and costs have been fully determined and validated. The report also recommended that the revised DD Form 1391 for the project reflect the results of an economic analysis to be performed by the architect and engineering firm. Although the Air National Guard had concurred with the recommendations, it did not perform an economic analysis as of our audit in February 1996, and the requirements and costs on the DD Form 1391 were still unsupported. As a result, the Air National Guard should revise and resubmit the DD Form 1391 for the project as requested in Recommendation 2.b. of this report and as previously recommended in audit Report No. 95-226.

As a result of the unsupported requirements and costs associated with project NLZG939729, the Under Secretary of Defense (Comptroller) should place project NLZG939729 on administrative withhold until the Air National Guard submits a revised DD Form 1391 to reflect adequate supporting documentation for the requirements and costs.

Conclusion

Air National Guard officials did not adhere to Inspector General, DoD, Report No. 95-226 recommendations with which they had previously concurred until the time when our office was in the process of issuing a second report that discussed the same issues. We recommended in the initial audit report that the Air National Guard revise and resubmit the DD Forms 1391 for the projects associated with the realignment of Rickenbacker Air National Guard Base to include all valid BRAC MILCON requirements, and that the requirements and costs be adequately supported. In addition, we recommended that all DD Forms 1391 that were resubmitted include a 5-percent rather than a 10-percent contingency rate factor. After our second audit, the Commander, Air National Guard Readiness Center, revised and resubmitted DD Forms 1391 for projects NLZG939686, NLZG939687, and NLZG939700. The revised DD Forms 1391 included adequate supporting documentation for the stated requirements and costs. However, the DD Form 1391 for project NLZG939729, although also resubmitted, was not revised from the initial submission. Therefore, this report recommends that the DD Form 1391 for project NLZG939729 be revised and resubmitted to adequately support the stated requirements and costs. The revised form should incorporate the results of an economic analysis to be performed by the architect and engineering firm.

Recommendations, Management Comments, and Audit Response

Added and Deleted Recommendations. The Air Force concurred with our draft report recommendations, and new DD Forms 1391 were resubmitted as part of the FY 1997 budget submission to the Under Secretary of Defense (Comptroller). As a result, we deleted draft Recommendations 1.a. through 1.c. and 2.a. through 2.c., and renumbered Recommendation 1.d. to 1., and 2.d. to 2.b. We also added Recommendation 2.a. regarding performance of an economic analysis for project NLZG939729.

1. We recommend that the Under Secretary of Defense (Comptroller) place project NLZG939729, "Jet Fuel Storage/Distribution Complex," on administrative withhold until the Air National Guard submits a revised DD Form 1391.

Management Comments. The Under Secretary of Defense (Comptroller) concurred with our recommendations, but stated that taking action at this time would be premature because the funding for the five projects is included in the FY 1997 BRAC budget request. Therefore, if the issue is not resolved by the start of FY 1997, the funds associated with the projects will be administratively withheld pending resolution of the issues. The complete text of the comments of the Under Secretary of Defense (Comptroller) is in Part III.

Audit Response. The actions proposed by the Under Secretary of Defense (Comptroller) will meet the intent of our recommendations.

2. We recommend that the Commander, Air National Guard Readiness Center:

a. Conduct an economic analysis for project NLZG939729 by means of an architect and engineering firm.

b. Revise budget estimates and submit a revised DD Form 1391 for project NLZG939729, "Jet Fuel Storage/Distribution Complex," that reflects valid Defense base realignment and closure requirements. The revised DD Form 1391 should reflect the results of the economic analysis to be performed by the architect and engineering firm.

Management Comments. The Air Force concurred with our recommendations to provide new DD Forms 1391, stating that new DD Forms 1391 were implemented. It referred to the four DD Forms 1391 that were provided to the Office of the Inspector General, Department of Defense, as part of the Air Force response to Audit Report No. 95-226. As stated in the Air Force comments, the new DD Forms 1391 that included a 5-percent contingency rate factor have not been changed and are in the official Air Force files. Therefore, the projects are valid as designed and funding should remain intact.

Defense Base Realignment and Closure Military Construction Requirements and Costs

Audit Response. The Air Force comments were not fully responsive. The Air Force had not officially submitted the DD Forms 1391 that the Air Force provided in response to Audit Report No. 95-226, and to which it referred in its management comments to the draft of this audit report to the Under Secretary of Defense (Comptroller). Our audit entailed a review of the official DD Forms 1391 that the Air Force submitted. The Air Force did resubmit DD Forms 1391 just before the issuance of our draft audit report on March 25, 1996. However, the Air Force never informed us of its intention to revise and resubmit the DD Forms 1391. The resubmitted DD Forms 1391, dated March 19, 1996, satisfied all but one of the recommendations. The Air Force did not officially respond to draft Recommendation 2.d., which proposed that the Air National Guard incorporate in its DD Form 1391 an architect and engineering firm economic analysis for project NLZG939729, "Jet Fuel Storage/Distribution Complex." We request that the Air Force reconsider its position and provide comments to draft Recommendation 2.d. (now Recommendation 2.b.) involving project NLZG939729. We also request that the Air Force provide comments to Recommendation 2.a. involving project NLZG939729.

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Part II - Additional Information

Appendix A. Scope and Methodology

Scope of This Audit. We examined the FY 1997 BRAC MILCON budget request and supporting documentation for five projects, estimated to cost \$14.7 million, regarding the realignment of Rickenbacker Air National Guard Base, Ohio.

Audit Period, Standards, and Locations. This economy and efficiency audit was performed from January through March 1996 in accordance with auditing standards issued by the Comptroller General of the United States as implemented by the Inspector General, DoD. The audit did not rely on computer-processed data or statistical sampling procedures. Appendix E lists the organizations visited or contacted during the audit.

Appendix B. Summary of Prior Audits and Other Reviews

Since 1991, numerous audit reports have addressed DoD BRAC issues. This appendix lists the summary reports for the audits of BRAC budget data for FYs 1992 through 1996 and BRAC audit reports published since the summary reports.

Inspector General, DoD

| <u>Report No.</u> | <u>Report Title</u> | <u>Date</u> |
|-------------------|---|----------------|
| 96-119 | Defense Base Realignment and Closure Budget Data for the Construction of a Multiple Purpose Facility at Fort McCoy, Wisconsin | May 14, 1996 |
| 96-118 | Defense Base Realignment and Closure Budget Data for the Medical and Dental Clinic Expansion Project at Naval Weapons Station Charleston, South Carolina | May 13, 1996 |
| 96-116 | Defense Base Realignment and Closure Budget Data for the Relocation of Deployable Medical Systems to Hill Air Force Base, Ogden, Utah | May 10, 1996 |
| 96-112 | Defense Base Realignment and Closure Budget Data for the Closure of Naval Air Station Cecil Field, Florida, and Realignment of the Aviation Physiology Training Unit to Naval Air Station Jacksonville, Florida | May 7, 1996 |
| 96-108 | Defense Base Realignment and Closure Budget Data for the Naval Shipyard, Philadelphia, Pennsylvania | May 6, 1996 |
| 96-104 | Defense Base Realignment and Closure Budget Data for the Construction of the Overwater Antenna Test Range Facility at Newport, Rhode Island | April 26, 1996 |
| 96-101 | Defense Base Realignment and Closure Budget Data for the Closure of Naval Air Station Barbers Point, Hawaii, and Realignment of P-3 Aircraft Squadrons to Naval Air Station Whidbey Island, Washington | April 26, 1996 |

Appendix B. Summary of Prior Audits and Other Reviews

Inspector General, DoD (cont'd)

| <u>Report No.</u> | <u>Report Title</u> | <u>Date</u> |
|-------------------|--|-------------------|
| 96-093* | Summary Report on the Audit of Defense Base Realignment and Closure Budget Data for FYs 1995 and 1996 | April 3, 1996 |
| 94-040 | Summary Report on the Audit of Defense Base Closure and Realignment Budget Data for FYs 1993 and 1994 | February 14, 1994 |
| 93-100 | Summary Report on the Audit of Defense Base Closure and Realignment Budget Data for Fiscal Years 1992 and 1993 | May 25, 1993 |

*Summarized in the referenced report is Report No. 95-226, "Defense Base Realignment and Closure Budget Data for the Realignment of Rickenbacker Air National Guard Base, Ohio," June 8, 1995, which covered our prior audit of the Rickenbacker Air National Guard Base realignment.

Appendix C. Background of Defense Base Realignment and Closure and Scope of the Audit of FY 1997 Defense Base Realignment and Closure Military Construction Costs

Commission on Defense Base Closure and Realignment. On May 3, 1988, the Secretary of Defense chartered the Commission on Defense Base Closure and Realignment (the Commission) to recommend military installations for realignment and closure. Congress passed Public Law 100-526, "Defense Authorization Amendments and Base Closure and Realignment Act," October 24, 1988, which enacted the Commission's recommendations. The law also established the Defense Base Closure Account to fund any necessary facility renovation or MILCON projects associated with BRAC. Public Law 101-510, "Defense Base Closure and Realignment Act of 1990," November 5, 1990, reestablished the Commission. The law also chartered the Commission to meet during calendar years 1991, 1993, and 1995 to verify that the process for realigning and closing military installations was timely and independent. In addition, the law stipulates that realignment and closure actions must be completed within 6 years after the President transmits the recommendations to Congress.

Required Defense Reviews of BRAC Estimates. Public Law 102-190, "National Defense Authorization Act for Fiscal Years 1992 and 1993," December 5, 1991, states that the Secretary of Defense shall ensure that the authorization amount that DoD requested for each MILCON project associated with BRAC actions does not exceed the original estimated cost provided to the Commission. Public Law 102-190 also states that the Inspector General, DoD, must evaluate significant increases in BRAC MILCON project costs over the estimated costs provided to the Commission and send a report to the congressional Defense committees.

Military Department BRAC Cost-Estimating Process. To develop cost estimates for the Commission, the Military Departments used the Cost of Base Realignment Actions computer model. The Cost of Base Realignment Actions computer model uses standard cost factors to convert the suggested BRAC options into dollar values to provide a way to compare the different options. After the President and Congress approve the BRAC actions, DoD realigning activity officials prepare a DD Form 1391, "FY 1997 Military Construction Project Data," for each individual MILCON project required to accomplish the realigning actions. The Cost of Base Realignment Actions computer model provides cost estimates as a realignment and closure package for a particular realigning or closing base. The DD Form 1391 provides specific cost estimates for an individual BRAC MILCON project.

Limitations and Expansion to Overall Audit Scope. Because the Cost of Base Realignment Actions computer model develops cost estimates as a BRAC package and not for individual BRAC MILCON projects, we were unable to determine the amount of cost increases for each individual BRAC MILCON

Appendix C. Background of Defense Base Realignment and Closure and Scope of the Audit of FY 1997 Defense Base Realignment and Closure Military Construction Costs

project. Additionally, because of prior audit efforts that determined potential problems with all BRAC MILCON projects, our audit objectives included all large BRAC MILCON projects.

Overall Audit Selection Process. We reviewed the FY 1997 BRAC MILCON \$820.8 million budget submitted by the Military Departments and the Defense Logistics Agency. We excluded projects that were previously reviewed by DoD audit organizations. We grouped the remaining BRAC MILCON projects by location and selected groups of projects that totaled at least \$1 million for each group. We also reviewed those FY 1996 BRAC MILCON projects that were not included in the previous FY 1996 budget submission, but were added as part of the FY 1997 BRAC MILCON budget package.

Appendix D. Projects Identified as Invalid or Partially Valid

Table D-1. Causes of Invalid or Partially Valid Projects

| <u>Project Location</u> | <u>Project Number</u> | <u>Causes of Invalid Projects</u> | | <u>Causes of Partially Valid Projects</u> | |
|---|-----------------------|-----------------------------------|--------------------|---|--------------------|
| | | <u>Overstated</u> | <u>Unsupported</u> | <u>Overstated</u> | <u>Unsupported</u> |
| Rickenbacker Air National Guard Base | NLZG939729 | | | | X |

Table D-2. Recommended Changes in Project Estimates

| <u>Project Location</u> | <u>Project Number</u> | <u>Amount of Estimate on DD Form 1391 (thousands)</u> | <u>Recommended Amount of Change</u> | |
|---|-----------------------|---|-------------------------------------|---|
| | | | <u>Invalid Projects (thousands)</u> | <u>Partially Valid Projects (thousands)</u> |
| Rickenbacker Air National Guard Base | NLZG939729 | <u>\$9,000</u> | | <u>\$9,000</u> |
| Total | | \$9,000 | | \$9,000 |

Total Invalid and Partially Valid Projects

\$9,000

Appendix E. Organizations Visited or Contacted

Department of the Air Force

Office of the Vice Chief of Staff, Realignment and Transition Office, Washington, DC
National Guard Bureau, Washington, DC

Director, Air National Guard, Washington, DC

121st Air Refueling Wing, Rickenbacker Air National Guard Base,
Columbus, OH

Appendix F. Report Distribution

Office of the Secretary of Defense

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Under Secretary of Defense (Comptroller)
Deputy Chief Financial Officer
Deputy Comptroller (Program/Budget)
Assistant Secretary of Defense (Economic Security)
Deputy Assistant Secretary of Defense (Installations)
Assistant to the Secretary of Defense (Public Affairs)

Department of the Army

Chief, National Guard Bureau
Director, Air National Guard
Commander, Air National Guard Readiness Center
Commander, 121st Air Refueling Wing, Rickenbacker Air National Guard Base
Auditor General, Department of the Army

Department of the Navy

Assistant Secretary of the Navy (Financial Management and Comptroller)
Commander, Naval Facilities Engineering Command
Auditor General, Department of the Navy

Department of the Air Force

Assistant Secretary of the Air Force (Financial Management and Comptroller)
Deputy Assistant Secretary of the Air Force (Installations)
Auditor General, Department of the Air Force

Other Defense Organizations

Director, Defense Contract Audit Agency
Director, Defense Logistics Agency
Director, National Security Agency
Inspector General, National Security Agency
Inspector General, Defense Intelligence Agency

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Office of Management and Budget
Technical Information Center, National Security and International Affairs Division,
General Accounting Office

Chairman and ranking minority member of each of the following congressional committees and subcommittees:

Senate Committee on Appropriations
Senate Subcommittee on Defense, Committee on Appropriations
Senate Subcommittee on Military Construction, Committee on Appropriations
Senate Committee on Armed Services
Senate Committee on Governmental Affairs
House Committee on Appropriations
House Subcommittee on Military Construction, Committee on Appropriations
House Subcommittee on National Security, Committee on Appropriations
House Committee on Government Reform and Oversight
House Subcommittee on National Security, International Affairs, and Criminal
Justice, Committee on Government Reform and Oversight
House Committee on National Security

Honorable Mike DeWine, U.S. Senate
Honorable John Glenn, U.S. Senate

Part III - Management Comments

Office of the Under Secretary of Defense (Comptroller) Comments

Final Report
Reference



COMPTROLLER
(Program/Budget)

OFFICE OF THE UNDER SECRETARY OF DEFENSE
1100 DEFENSE PENTAGON
WASHINGTON, DC 20301-1100



APR 15 1996

MEMORANDUM FOR ASSISTANT INSPECTOR GENERAL FOR AUDITING, DOD IG

SUBJECT: Quick-Reaction Report on Defense Base Realignment and Closure Budget Data for
the Realignment of Rickenbacker Air National Guard Base, Ohio
(Project No. 6CG-5001.19)

This responds to your March 25, 1996, memorandum requesting our comments on the
subject report.

The audit recommends that the USD (Comptroller) place three projects, NLZG939686,
"Alter Buildings 885/888 for Maintenance," NLZG939700, "Alter Fuel Systems Maintenance
Dock," and NLZG939729, "Jet Fuel Storage/Distribution Complex;" on administrative withhold
until the Air National Guard submits revised DD 1391 forms providing adequate documentation
for the projects requirements and costs.

The funding for the three projects at issue is included in the FY 1997 BRAC budget request.
We generally agree with the audit and recommendations; however, since the Air National Guard
has yet to comment on the audit and the amount of the savings has not been resolved, it is
premature to take action at this time. However, if the issue is not resolved by the start of the fiscal
year, we will place funds, associated with the projects on administrative withhold. Further, any
savings resulting from the audit will be reprogrammed to other BRAC requirements as
appropriate.


B. R. PASEUR
DIRECTOR FOR CONSTRUCTION

Revised

Department of the Air Force Comments

Final Report
Reference



DEPARTMENT OF THE AIR FORCE
WASHINGTON, DC

12 April 1996

MEMORANDUM FOR The Assistant Inspector General for Auditing
Office of the Inspector General
Department of Defense

FROM: SAF/MIIT
1660 Air Force Pentagon
Washington, DC 20330-1660

SUBJECT: Quick Reaction Report on Defense Base Realignment and Closure Budget
Data for the Realignment of Rickenbacker Air National Guard Base, Ohio, March 25, 1996, 6CG-
5001.19

This is in reply to your memorandum requesting the Assistant Secretary of the Air Force
(Financial Management and Comptroller) to provide Air Force comments on subject report.

The Air Force CONCURS with the recommendations of the subject Draft IG Report as
the DOD/IG-Audit proposals for new DD1391's had already been implemented. It appears that a
breakdown in communications has occurred.

Our USAF/RT Memorandum, June 29, 1995, Subject: Final Audit Report, Defense Base
Realignment and Closure Budget Data for the Realignment of Rickenbacker Air National Guard
Base, Ohio (Report No. 95-226) forwarded four (4) new DD Forms 1391 (NLZG 939686/NLZG
939687/NLZG939690/NLZG939700) that reflected a 5% contingency, deleted pre-wired work
stations, and included the BRAC eligible NDI Lab, and Firewall (NLZG939686). These
documents have not changed and still are in our official files. Therefore, the projects are valid as
designed and funding should remain "intact".

Michael D. Callaghan
Michael D. Callaghan, Col, USAF
Chief, Base Transition Division

cc:
SAF/MIIT
SAF/FMBIC
USAF/CBC
ANG/RC

Revised

Audit Team Members

This report was prepared by the Contract Management Directorate, Office of the Assistant Inspector General for Auditing, DoD.

Paul J. Granetto
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Bruce A. Burton
Steven I. Case
Christopher R. Clemens
Ana M. Myrie

INTERNET DOCUMENT INFORMATION FORM

A . Report Title: Defense Base Realignment and Closure Budget Data for the Realignment of Rickenbacker Air National Guard Base, Ohio

B. DATE Report Downloaded From the Internet: 12/03/99

C. Report's Point of Contact: (Name, Organization, Address, Office Symbol, & Ph #): OAIG-AUD (ATTN: AFTS Audit Suggestions)
Inspector General, Department of Defense
400 Army Navy Drive (Room 801)
Arlington, VA 22202-2884

D. Currently Applicable Classification Level: Unclassified

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F. The foregoing information was compiled and provided by:
DTIC-OCA, Initials: __VM__ Preparation Date 12/03/99

The foregoing information should exactly correspond to the Title, Report Number, and the Date on the accompanying report document. If there are mismatches, or other questions, contact the above OCA Representative for resolution.